

CRAIN'S

VIEWPOINTS

City's real-estate policy: Not merely bad, but bizarre

Zoning, rent and landmark rules drive up housing costs **BY JOSHUA STEIN**

If a martian landed in New York City, tried to rent an apartment and then asked why it's so difficult and expensive, our extraterrestrial visitor would gasp at the explanation—and at the city's pathetic strategy to solve the problem.

No, I take that back. It is obvious that the martians actually did land many decades ago, took over New York City housing policy and have been running it ever since. How else to explain laws that seem like they're from another planet?

Every week headlines talk about the need to save the housing market by reviving the 421-a property tax break for new apartment construction. But we should dig deeper. To craft the right solutions, we have to understand what caused the problems. I'd start by taking a hard look at three major government programs.

● **Zoning.** What began as a great idea is today a maze of pitfalls and all-too-discretionary opportunities that substantially slow down development and increase its cost. Over the years

zoning changes have often reduced permitted density and made large projects harder to build. The Bloomberg administration relaxed some rules, but we still have a long way to go.

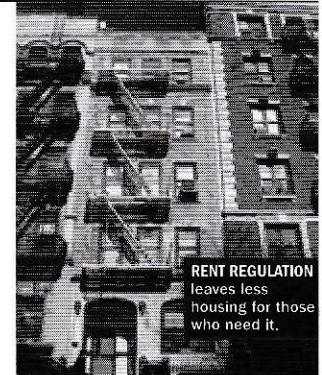
Large projects in particular typically need discretionary approvals. This allows local elected officials to block them—but based on politics, not planning. Replicated citywide, this dynamic creates a systematic obstacle to major projects. But the city needs those projects to house its growing population and hold down rents. We should loosen zoning and the need for discretionary approvals, or at least eliminate the de facto veto rights of local politicians.

● **Rent regulation.** This policy causes the overconsumption of housing, leaving less for others who need it. City Hall cares a lot about such things, if you believe the campaign against Airbnb. Rent regulation also makes it hard to assemble development sites to create denser and better housing. Tenants have lifetime statutory rights that, astoundingly, are better than home ownership. Phasing out rent regulation

would help developers assemble sites and build new housing. The market, not an expensive government agency, would push down rents. This is actually happening now in the unregulated part of the city's rental market. We just need to extend this trend by phasing out the regulated part.

● **Landmarking.** Another program with good intentions, it also makes development harder and more expensive. Do we really need 139 historic districts and more than 35,000 landmarked properties? Every one represents a potential obstacle to an assemblage or, at best, an extra cost to fix up an existing property. Developers create almost no affordable housing in landmarked areas. So landmarking not only places extra burdens on property owners, but it also imposes severe costs and constraints on development, thus helping to keep rents high.

If New York City cares about housing affordability, we should make it easier, not harder, for developers to build. Whatever a new 421-a looks like, it will merely incentivize individual projects



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and increase land values while producing a few units of affordable housing at great but hidden cost. We should think bigger than that.

The suggested changes in these three areas, heretical as they may sound, would spur development citywide. Yes, new projects often target the high-end. That's no surprise: They're often the most expensive and highest-quality products on the market. In an ordinary housing market, though, people move. Reduction of pressure at the top eventually reduces pressure everywhere. If the city wants to do that cost-effectively, it must look critically at existing programs that hinder development. ■

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